

Dear Dr. Llompert,

I can now inform you that the Editorial Board has evaluated the manuscript FISH6866: CONCILIATING ARTISANAL AND RECREATIONAL FISHERIES IN ANEGADA BAY, ARGENTINA.

The Editor has advised that the manuscript is acceptable subject to satisfactory moderate revision.

The comments below should be taken into account when revising the manuscript. Along with your revised manuscript, you will need to supply revision notes in which you list all the changes you have made to the manuscript, and in which you detail your responses to all the comments passed by the reviewer(s) and the Editor. Should you disagree with any comment(s), please explain why.

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Kind regards,

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Dear Mr. Editor-in-Chief

G.A. Rose

We are sending the revised manuscript entitled “**CONCILIATING ARTISANAL AND RECREATIONAL FISHERIES IN ANEGADA BAY, ARGENTINA**” authors (FM Llompart, DC Colautti and CRM Baigún) having considered the comments and suggestions.

With compliments,

Dr. Facundo Llompart

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Editor comments: *The Ms requires a language editing*

The Ms was copyedited and proofread in accordance with the rules and the nuances of the British English languages by **PRS** (Proof Reading Service London England).

However, if the editor still considers that the Ms needs to be improved we can ask this service to do a new revision

Reviewer 1:

- a. *Also in the abstract (i.e. the necessity to implement a true integrated management plan that considers all fisheries (AF, RF and trawl: "To 34 resolved conflicts, a co-management including AF, RF and industrial (trawl) stakeholders and non-fishing community is suggested".*

We included in line 34 the industrial (trawl) fishery as requested and also added a paragraph in the Discussion section (lines 507-512).

- b. *Authors state that they have used now several studies cases around the word to compare and expanded their findings in the discussion section. But they need to incorporate in the discussion the latest ms published on the same topic in Australia, which has just appeared in Marine Policy (Brown, 2016, see reference below). This new article reinforces the idea presented by the authors and therefore should be used to support their conclusions.*

We agree that this new paper needs to be mentioned and used it for supporting the study conclusions

Reviewer 4:

- c. *The discussion section could be improved by adding a new paragraph on possible regulations/tools to protect the most vulnerable target species (both AF/RF). Line 404-405. "This situation demands the urgent implementation of conservation policies in order to protect the most vulnerable target species". Discuss these please.*

We adapted the idea provided by the reviewer related to proposed tools for the most vulnerable species conservation.

Research

Manuscript Draft

Manuscript Number: FISH6866R3

Title: CONCILIATING ARTISANAL AND RECREATIONAL FISHERIES IN ANEGADA BAY,  
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Article Type: Research Paper

Keywords: artisanal fishery; recreational fishery; Anegada Bay; fisheries  
conflicts; common-pool resources; sea management.

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A final reviewed of the entire manuscript and figures files was done and now is prepared to final production. Also, a list of five bullet points was included in a separate word file called "Highlights".

- An error was fixed in the abstract section of the Ms: This phrase "However, the vulnerability index of AF landings resulted in higher values than the AF" was replaced by "However, the vulnerability index of AF landings resulted in higher values than the RF".

Highlights:

- The spatio-temporal overlap between artisanal and recreational fisheries was analyzed
- Temporal overlap was detected during one month but shared a 40% of the fishing areas
- Recreational catch exceeded the artisanal but together were considered low regionally
- The artisanal fisheries caught mostly adult *M. schmitti*, species without sport value
- Artisanal fishery banned is poorly justified and co-governance can resolve conflicts

1 **CONCILIATING ARTISANAL AND RECREATIONAL FISHERIES**  
2 **IN ANEGADA BAY, ARGENTINA**

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17 **Abstract**

18 Recreational and artisanal fisheries are common activities in Latin America  
19 often interpreted as competitors due to the use of common-pool resources in  
20 coastal areas. Conflicts between the (historical) artisanal fisheries (AF) and  
21 (emerging) recreational fisheries (RF) in Anegada Bay resulted in the  
22 prohibition of the former. This study address key fisheries characteristics to  
23 detect the degree of spatio-temporal overlap between them considering the  
24 annual dynamic of the coastal fish assemblage and proposed management  
25 alternatives. Both fisheries exerted different fishing effort coinciding with the  
26 dynamics of the fish assemblages but partial temporal and spatial overlap  
27 where apparent especially during one month. However, both fisheries focused  
28 their catches on different targets species thus greatly reducing the overlap in  
29 resource usage. Moreover, the low proportion of juveniles caught, limited  
30 fishing effort using selective bottom gillnets and scarce total harvest (168  
31 tons/years) for AF compared with those of RF harvest (631 tons/years) in  
32 Anegada Bay poorly justified the actual prohibition. However, the  
33 vulnerability index of AF landings resulted in higher values than the RF. To  
34 resolved conflicts, a co-management including AF, RF and industrial (trawl)  
35 stakeholders and non-fishing community is suggested. Because of the  
36 economic importance of fishing for local people, an efficient inter and intra-  
37 sector communications process and new fisheries guidelines are urgent for the  
38 equitable use of fish resource without compromising the goals of a protected  
39 area.

40 **Key words:** coastal fisheries, Anegada Bay, fisheries conflicts, common-pool  
41 resources, sea management.

## 42 **1. Introduction**

43 Fisheries and coastal systems are intrinsically diverse, complex and dynamic  
44 (Jentoft and Chuenpagdee 2009). Moreover, an ongoing coastal area migration  
45 is happening in many parts of the world (Pauly 2006) which is adding pressure  
46 onto the resources, and consequently, is increasing competition among the  
47 numerous users of these limited resources (Jentoft 2000). The demands of new  
48 actors in coastal areas (recreational fishers, conservation organisations, scuba  
49 divers, tourist operators, among others) and the consequent diversity of usages  
50 have added a complexity to the interactions thereon. They are creating new  
51 governability challenges that are ultimately aimed towards a shared and  
52 rational use of coastal marine resources. However, in finding practical  
53 management solutions about resource sharing have proved to be very difficult,  
54 since human dimensions are involved on multiple levels, horizontally between  
55 the users and vertically between the users, managers, scientists, politicians,  
56 and the public at large (Arlinghaus 2005).

57 In the last few years, there has been an international increment of concern  
58 about the roles that are played by artisanal and recreational fishing in global  
59 catches and in local economies (Coleman et al. 2004, Bené 2006,  
60 Chuenpagdee et al. 2006, Cooke and Cowx 2006, Teh and Sumalia 2013). For



61 example, the artisanal fisheries sector involves 450 million people (Berkes et  
62 al. 2001). They harvest an estimated 21 million tonnes per year in marine  
63 environments (Chuenpagdee et al. 2006) and they represent a huge socio-  
64 economic relevance for many coastal populations (Allison and Ellis 2001,  
65 Berkes et al. 2001, Andrew et al. 2007, Zeller et al. 2007). For the case of  
66 recreational fisheries, approximately 11.5% of the world's population is  
67 involved in capturing 12% of the total global catch (Cooke and Cowx 2004).  
68 This produces high revenues for both developed and developing countries  
69 (Pitcher and Hollingworth 2002). These values rearrange these fisheries into  
70 the foreground and they show the need to improve our knowledge about  
71 artisanal and recreational fisheries in coastal zones, in order to secure their  
72 sustainable development (Salas et al. 2007, Chuenpagdee 2011).  
73 Evaluations that try to account for the conflicts between the fishery sectors  
74 and to quantify their reduction under alternative policies are still preliminary  
75 (Pitcher and Hollingworth 2002). The understanding of conflicts is a  
76 prerequisite for the planned sustainability actions (Renae 2006). Intra-sectoral  
77 conflicts, especially between the artisanal and recreational fisheries, may be  
78 due to several reasons, such as: i) the current increment of recreational fisher's  
79 participation rates, together with the improved areas of accessibility to  
80 previously remote fishing areas (Arlinghaus 2005); ii) a spatiotemporal

81 overlap, since fishing is practised and is restricted to within a few nautical  
82 miles from the coastline, due to the seasonal nature of available resources,  
83 especially in temperate environments; iii) a mutual mistrust about fishing  
84 practices or their impacts; and iv) different views and priorities about the  
85 guidelines for the sustainable use of resources which are not based on  
86 knowledge as much as they are on one's own values and interests (Jentoft and  
87 Chuenpagdee 2009). Besides, intra-sectoral conflicts can be more severe when  
88 two fisheries share the same targets species whereas inter-sectoral conflicts  
89 with non-fishing stakeholders, governance institutions, and citizens in general,  
90 can drive up the expense of fishery management (Arlinghaus 2005).

91 Recreational and artisanal fisheries are frequent coastal activities in many  
92 parts of the world, including the Latin American countries (FAO 2012, Defeo  
93 2014). Argentina, for instance, has an extended marine shoreline (5000 km)  
94 where artisanal fishing is becoming a permanent livelihood for many people  
95 (Elías et al. 2011). In Anegada Bay, in the Northern Argentinean Patagonia,  
96 artisanal fisheries have been taking place for more than 100 years. Such  
97 fisheries provided a major source of food, employment, and economic  
98 benefits to the ancient inhabitants of Anegada Bay showing a temporal  
99 increase between 1939 and 1945, due to the demands of shark-oil from the  
100 school shark [*Galeorhinus galeus* (Linnaeus, 1758)] and then the fishing

101 efforts decreased (Lasta et al. 2001). Until 2007, artisanal fishing was  
102 developed by following the fishing regulations imposed by the enforcement  
103 authority (Dirección Provincial de Pesca, Provincia de Buenos Aires  
104 <http://www.maa.gba.gov.ar/pesca>), but after was banned.

105 On the other hand, in Anegada Bay, the beginnings of the recreational  
106 fisheries took place 6 decades ago, but there is evidence of an abrupt  
107 increment over the last 15 years. Previous results on recreational fisheries  
108 have shown the current relevance of this activity, in terms of attracting  
109 tourism (39,649 ± 9320 people per year for the last ten years), the employment  
110 demands, and the incomes that this produces (Llompart et al. 2012). Over  
111 time, however, the conflicts involved in these two fishery sectors and  
112 including the local non-fishing stakeholders, have led to a prohibition of  
113 artisanal fishing in the bay. Even though, such a decision was not based on an  
114 integral evaluation. To partially address this gap of information, the objective  
115 of this study was to obtain a comprehensive framework for both artisanal and  
116 recreational fisheries in the bay and then to analyse to what extent such  
117 activities were overlapped on a spatiotemporal basis, regarding the amount  
118 and the types of fish caught. The main reasons for the conflicts and the  
119 governance constraints are also analysed, in order to propose sustainable

120 management alternatives to enhance the fish and the conservation of the  
121 fisheries in the marine protected area of Anegada Bay.

## 122 **2. Materials and Methods**

### 123 *2.1. Study area*

124 Anegada Bay is located along the southern coastline of the Buenos Aires  
125 Province, Argentina (Fig. 1). This zone is a protected nature area of multiple  
126 uses, being considered as part of North Patagonia. The area protects several  
127 types of coastal environments, e.g., marshes, tidal plains, and sandy beaches  
128 (Penchaszadeh et al. 2003). The bay comprises of small islands and banks that  
129 are connected by a diffuse network of channels with depths ranging from 10m  
130 to 24m in the main channel (Lucifora 2003). The tidal regime is  
131 predominantly a mixed semidiurnal, with a maximum amplitude of 2.56m and  
132 a minimum of 1.73m (SHN 2009). The water temperature ranges from 6.8°C  
133 in winter to 19.2°C in summer, while the salinity varies between 32.5 and 35.0  
134 PSU (Borges 1997, 2006). The climate is dry (300 mm/year of precipitation)  
135 and the prevailing winds are from the northwest.

#### 136 *2.2.1. Recreational fishery*

137 The main recreational fisheries (RF) take place in San Blas Bay, both from the  
138 shoreline and from boats (Fig. 1). The shore-based RF (SRF) are carried out  
139 along 4km of the village's coastline, on a steeply sloping pebble and gravel

140 beach, and for 4.4 km on a gently sloped sandy beach, located to the south of  
141 the village. For the purposes of this study, the fishing information from these  
142 two sites is presented together, as both being SRF.

143 For the assessment of RF, we developed a two-stage stratified sampling  
144 design. The two variables that were considered were the fishing place (shore-  
145 based and boat-based) and the fishing efforts over time [i.e., months and also  
146 weekdays and weekend days (Malvestuto and Knight 1991)]. We conducted a  
147 roving-creel survey (Robson 1991, Pollock et al. 1994, Sullivan et al. 2006)  
148 during 108 days of field work between April 2009 and April 2010 (except for  
149 May and August of 2009) and we used a semi-structured questionnaire  
150 (Sudman and Bradburn 1982) in order to obtain information about the anglers  
151 preferences and their fishing trips. After each angler's interview, the species  
152 composition and the number and the length of fish caught were recorded and  
153 compared with minimum legal catch size and length at first maturity. Their  
154 total weight was calculated from the length-weight relationships for each  
155 species and that was estimated in the study area (Llompart unpublished data).

156 The basic catch and effort statistics were calculated following the procedure of  
157 Pollock et al. (1994). The details about the formulas employed and the  
158 sampling design can be found in Llompart et al. (2012). For the case of the  
159 SRF, two daily instantaneous counts of the anglers were made.

160 Since the particular dynamics of boat-based recreational fishery (BRF)  
161 prevented the implementation of access point surveys (Pollock et. al. 1994),  
162 their catch estimation was carried out in a different way. In order to get an  
163 estimated of the amount of catches, the total number of boats available to rent  
164 (between 35 and 40), the number of BRF anglers per year (11,430), the mean  
165 duration of the fishing trip (4 hours) and total number of fishing trip per month  
166 (2321 per season) were registered and contrasted with official records. In the  
167 landing port, the catch amount and composition (in percentages) were  
168 recorded (N = 130 records) during all months of the 2009-2010 fishing season  
169 and validated in fillets plants (N = 50 samples). This information was  
170 supplemented by the records of the daily catches of one boat randomly  
171 sampled considered to be representative of the others and also supported by  
172 more than 30 BRF fishing trips in every month of the season and in at least 10  
173 different sites within the bay. The number of daily fishing trips made by all of  
174 the boats during each month of the year was provided by the coastal guard  
175 placed in San Blas Bay. The BRF catch per unit effort (CPUE) was estimates  
176 from the total catch of species during a mean fishing trip time and then  
177 expanded to the total fishing monthly time to obtained the total catch along the  
178 year. These values were contrasted with the CPUE expressed for the fishing  
179 guides during interviews (N = 28) and then expanded for the same total

180 monthly fishing time. Since very similar values were obtained this result is not  
181 show in this paper (but see Llompert 2011).

182 For both types of recreational fisheries, catch data reflect the total once since  
183 locally catch and release of any species or size is negligible, except for  
184 mandatory release of coastal large sharks. This fishery is an off-shore  
185 specialized recreational activity oriented to the exclusive catch of large size  
186 sharks (*Carcharhinus brachyurus*, *Galeorhinus galeus*, *Notorynchus*  
187 *cepedianus* and *Carcharias taurus*) that takes also place in the outer side of  
188 the bay (Lucifora 2003). However, such fishery does not present any  
189 interference and overlapping with the AF, SRF and BRF it is excluded from  
190 the present study.

### 191 2.2.2. Artisanal fisheries

192 This traditional activity operated with small boats and within the first 3 to 5  
193 nautical miles from the shoreline and takes places between October 15 and  
194 December 15 of each year. This fishery had a daily pattern, setting the bottom  
195 gillnets in the afternoon and then picking them up the next morning. The  
196 fishing gear was regulated by the provincial authority which dictated that there  
197 were to be no more than seven bottom gillnets in each boat, with each one  
198 having a maximum length of 50 m and a minimum mesh size of 105 mm  
199 between the opposite knots.

200 The captures from the artisanal fishery were assessed for 2003–2007 from the  
201 official landings records of the Ministerio de Asuntos Agrarios de la Provincia  
202 de Buenos Aires. The landings records included targets and by-catch species  
203 in weight, but there were no data available about poaching or illegal catch. In  
204 addition, during 2007, three random fisher folks were selected during four  
205 fishing trips and samples catches were analysed to obtain the fish-length-  
206 frequency distribution. Supplementary data to assess the AF activity, such as  
207 the composition of the catch species, the harvest, and the CPUE in  $\text{kg h}^{-1}$ , was  
208 re-analysed from Colautti et al. (2010). Finally, fishermen was interviewed (N  
209 = 11) to obtained a socio-economic perspective.

210 Based on data provided by fishers in the proposed management plan of San  
211 Blas Bay (Zalba et al. 2008) the distribution of AF and RF areas were mapped  
212 and potential spatial overlapping measured by mean of GIS software.

213 The intrinsic vulnerability index (Cheung et al. 2007) for landings of RF and  
214 AF was calculated from the intrinsic vulnerability index of the main target  
215 species available in FishBase (Froese and Pauly 2016), and weighted by their  
216 annual catch.

### 217 **3. Results**

#### 218 *3.1. Spatio-temporal distribution of fishing efforts and fisheries*

##### 219 *characterization*



220 The SRF is an annual activity employing 304,532 fishing hours per year. The  
221 SRF effort exhibited a considerable increase during spring and in the summer  
222 months (named the fishing season), especially during January (Fig. 2).  
223 Comparatively, the BRF fishing season started later in October and finished  
224 during the middle of April, involving approximately 45,000 fishing hours per  
225 fishing season. The boats available to rent were entirely built after the 2000  
226 year and 80% are construct by fiberglass ranging from 12 to 5.8 meters in  
227 length (mean  $7.3 \text{ m} \pm 1.3 \text{ m}$ ) with engines horsepower between  $205 \pm 65$  and  
228 remodeled to provide comfort to anglers (poses-rods, seats, etc.). It had an  
229 average value of 45,000 dollars. It realized an average of 1.3 daily fishing trips  
230 and the transport capacity was between 19 and 7 anglers (mean  $10.2 \pm 3.2$ )  
231 who paid 30 dollars (in 2010) per fishing trip. BRF guides interviewed come  
232 from the Buenos Aires province (85%) where they were employed in  
233 traditional areas and only a 10% was always linked to fishing.  
234 In contrast with the RF, the AF season was shorter and was concentrated only  
235 in the two spring months, when 95% of the fishing effort was detected, and  
236 thus, showed a clear accomplishment of the norm (Fig. 2). According to the  
237 fishing license provided by Provincial Fisheries Division only 7 fishermen in  
238 2003 and 14 for the rest of the study period possessed legal licenses to fishing  
239 in Anegada Bay. All of the fishermen interviewed were Argentinean resident

240 with at least 25 years of local experience in artisanal fishing. Three of them  
241 had wooden boats of  $11.65 \text{ m} \pm 1.3 \text{ m}$  in length with internal motors and a  
242 maximum load capacity between 200-300 boxes of fish (about 35 kilograms  
243 of fish in each one). The others had boats composed by fiberglass averaging  
244  $6.5 \text{ m}$  in length  $\pm 0.7 \text{ m}$ , driven by outboard motors of 47 horsepower and  
245 have an average maximum load capacity of  $40 \pm 10$  fish boxes. The catch was  
246 sold fresh or filleted locally in villages, closed towns or exported. Artisanal  
247 fishermen as well as fishing guides declared that fishing was the most relevant  
248 economic income for their livelihoods.

249 Spatial distribution of fishing activity strongly differed according to fisheries  
250 types. Whereas the SRF occupied only a small sector almost limited to San  
251 Blas village neighbors, the BRF extended on a larger area that include also  
252 outside reserve areas. In turn, the AF selected fishing ground patches located  
253 at the north part of the bay. The distribution of SRF and BRF did not show  
254 any spatial interaction but this was apparent between the AF and the BRF. In  
255 this case, the AF fishery shared almost 40% of its fishing areas whereas only  
256 15% of the BRF was allocated in common area with the AF (Fig. 3).

### 257 *3.2 CPUE, monthly catches, vulnerability and the total harvest*

258 The CPUE values in the SRF increased during the spring months and reached  
259 a maximum during December, when the angler's catch rate was estimated as

260 being 1.8 fish h<sup>-1</sup> (Fig. 4). In turn, the BRF, the mean season's CPUE values  
261 were estimated as being 6.8 fish h<sup>-1</sup>.

262 For the AF, the CPUE values varied among years but were similar on average  
263 in October (18 ± 4.4 kg fish h<sup>-1</sup>) and November (15.5 ± 7.1 kg fish h<sup>-1</sup>) (Table  
264 1).

265 Catch composition analysis showed that RF was based on few species. Indeed,  
266 the most prevalent species in the SRF were *Cynoscion guatucupa* (Cuvier,  
267 1830), followed by *Micropogonias furnieri* (Desmarest, 1823), together  
268 accounting for 74% in weight of the total catch, whereas the *Mustelus schmitti*  
269 (Springer, 1939) represented only 9.2% (Figure 4). The monthly distribution  
270 of the SRF catch showed higher yields during December and with similar  
271 values during November and January.

272 The catch estimated for the BRF exhibited the same trend as did the SRF,  
273 where 89% of the total catch was accounted for by *M. furnieri* and *C.*  
274 *guatucupa*, followed by *M. schmitti*, which represented only 7.9% of the total  
275 harvest in weight (Fig. 5). January was the month with the largest number of  
276 catches, followed by December and November.

277 The two main target species of RF showed intrinsic vulnerability values of 40  
278 for SRF and 32 for BRF (i.e. an average value between low to moderate  
279 vulnerability), but the rays extracted by the same fishery reached intrinsic

280 vulnerability values above 70 (high to very high intrinsic vulnerability). The  
281 average intrinsic vulnerability for RF landings was 36.25 (out of 100), a level  
282 considered as moderate to high.

283 On the other hand, the AF captures were strongly dominated by *M. schmitti*  
284 (96%), which indicates that this activity was almost mono-specific. A similar  
285 monthly yield trend was apparent in the AF among years where 42% of the  
286 total catch was recorded during October and 57.7% during November, while  
287 only 0.3% was corresponded to December (Table 1). For *M. schmitti* an  
288 intrinsic vulnerability value of 58 (high vulnerability) was estimated. The AF  
289 intrinsic vulnerability of landings was 57.6 due to the almost monospecific  
290 extraction. The RF annual total harvest (SRF + BRF) was estimated as being  
291 462 tonnes whereas the AF annual harvest varied between 108 tonnes and  
292 254.3 tonnes (Table 1). In any case, the AF mean across the years ( $169.7 \pm$   
293  $61.8$  tons) was a figure 2.7 times smaller when in respect to the total annual  
294 harvest of the RF.

### 295 *3.3 Fish lengths and angler's preferences*

296 The average total length (TL) recorded for the captures of *M. schmitti* in the  
297 RF ( $53.8 \pm 7.1$  cm) was shorter than the minimum legal size (60 cm,  
298 Provincial Fisheries Authority) and also for their length at first maturity  
299 estimated for this species in Anegada Bay [ $\text{♀} = 56.3$  cm, and  $\text{♂} = 54.6$ cm,

300 (Colautti et. al 2010)]. In contrast, the AF captures of *M. schmitti* had a size  
301 distribution that ranged from 44 cm to 87 cm TL, with a well-defined modal  
302 value at 64 cm. Although this distribution included both sexes, it was noted  
303 that only 3.3 % of the captured female were below the length at first maturity  
304 while this was 7.6 % for males. Also, 15% of the captured AF fish  
305 corresponded to fish below the RF minimum legal size (Fig. 6).

306 In turn, the average TL of the RF catches for *M. furnieri* and *C. guatucupa*  
307 were 53.4 cm and 43.2 cm, respectively, with both of these lengths being  
308 greater than the lengths at first maturity ( $\text{♀} = 36 \text{ cm}$  and  $\text{♂} = 34 \text{ cm}$ ,  $\text{♀} = 35 \text{ cm}$   
309 and  $\text{♂} = 30 \text{ cm}$ ) and larger than the minimum legal size (35 cm and 30 cm),  
310 respectively (Cosseau and Perrota 2000; Provincial Fisheries Authority).

311 The angler's interviews (n = 856) came from 12 different provinces of the  
312 country and half of them had travelled more than 900 kilometres for fishing in  
313 Anegada Bay. Among them, 73% believed that this bay was the best place for  
314 marine coastal fishing in Argentina. The monthly fishing quality, as reflected  
315 by the angler's opinions, was felt to be more positive during December,  
316 followed by November and October, in a descendent order. With respect to the  
317 targeted species, *M. furnieri* were selected by the anglers (47%) as their  
318 preferred fish and *C. guatucupa* was the second-most preferred species (16%)  
319 while any angler mentions a preference to catch *M. schmitti*.

#### 320 **4. Discussion and conclusions**

321 This study has represented a first attempt to examine the main management  
322 problems that have been identified in the most relevant marine recreational  
323 fisheries of North Patagonia, and thus, have provided clues in order to  
324 understand the various conflicts and the governance limitations. Traditionally,  
325 main reasons for the conflicts in Anegada Bay have been related to the  
326 perception that the (ancient) AF can impact strongly on local fish assemblage  
327 and could also affect the (emerging) RF quality. However, Brown et al. (2016)  
328 recently demonstrated that the closure of net fisheries not produced an  
329 improvement of Queensland's recreational fisheries performance. Stakeholders  
330 have promoted the wrong idea when viewing artisanal fishing in the bay as a  
331 lucrative activity that uses fishing gear (nets) for the massive extraction of  
332 fish, with a high environmental cost, while recreational fishing has been  
333 conceived as a public and sporadic activity that is being realised only for fun  
334 and for being environmental friendly and without visible impact on fish  
335 resources (however, see Lewin et al. 2006). Even more, there is an increasing  
336 evidence showing that recreational fisheries could strongly affected threatened  
337 and overfished species and promoting biological changes on stocks similar to  
338 commercial fisheries (e.g. Schroeder and Love 2002, Post et al. 2002,  
339 Coleman et al. 2004, Cook and Cowx 2004).

340 *4.1. Disentangling temporal and spatial fishing patterns*

341 Fishing efforts and performances are strongly associated with the fish species  
342 dynamics, and thus, they represent key factors that are needed to understand  
343 the recreational and artisanal activities. Although the SRF is practised  
344 throughout the year, this fishery type along with BRF shows clear different  
345 peaks of fishing efforts during November to March as also displayed by  
346 monthly catches and CPUE maximum values. This can be related to a  
347 seasonally increase in the abundance of their main target species according to  
348 the rise in sea water temperatures and due to their reproductive migration  
349 patterns (Llompert et al. 2010, Llompert 2011, Llompert et al. 2013a). In  
350 contrast, the AF had a very limited fishing season of only two months per  
351 year, but with similar efforts and harvest rates during October and November  
352 (except when the AF operated only once in December 2006, solely catching  
353 1.3% of the mean total harvest). This short fishing season obeyed not only to  
354 the temporal regulatory constraints made by the fishery authorities, but also  
355 because it is during these months when the adult population fraction of their  
356 target species inhabits the coastal areas of the bay (Colautti et al. 2010).  
357 According to these fishing patterns, only a partial level of temporal  
358 overlapping between both fisheries sectors existed during November. Indeed,  
359 October appears to be an important for the AF, but much less relevant for the

360 SRF and the BRF, since only 7% and 3% for the total efforts and 8% and 3%  
361 for the total catch, respectively take place during this month. However, during  
362 November, the AF obtained nearly half of the total catch, coinciding when the  
363 SRF and the BRF had already increased their activities (13% and 15% for the  
364 total effort and 15% and 14% for the total catch, respectively). During  
365 December, the AF mostly did not operate, while such a month was better for  
366 the SRF in terms of the CPUE, the catch, and the angler's preferences. The  
367 higher fishing efforts for the SRF and the maximum monthly catch for the  
368 BRF were registered during January, when the AF had ended their fishing  
369 season.

370 Artisanal and recreational fisheries exhibited different spatial distribution  
371 patterns. Whereas the SRF does not overlapped with the AF, the BRF  
372 occupied by far the most extensive area which includes at least 40% of AF  
373 fishing grounds. Such overlapping could be relevant and promote conflicts  
374 especially during November, even when both fisheries almost not share the  
375 main target species. Nonetheless, conflicts regarding the competition for the  
376 space can take place as was found in others fisheries (Pawson et al. 2007,  
377 Lloret et al. 2008). Field experiences indicated that anglers have not good  
378 predisposition to observe fishing nets in "their" fishing areas due to a potential  
379 decline in the recreational fishing quality. Prioritizing agreed fishing areas



380 between resource users along with independent and distant ports of landings  
381 could decrease the visual contact between fisheries sectors and thus reduce the  
382 spatial conflict. In addition, as was successfully implemented in many coastal  
383 areas around the world, diversification from traditional fishing into others  
384 activity such as ecotourism within the marine protected area could represent a  
385 sustainable and alternative way to acquire economic benefit.

386 Intrasectoral conflicts are alleviated due to difference in the target species. The  
387 SRF and the BRF greatly focused their catches on *C. guatucupa* and *M.*  
388 *furnieri*, which together accounted for three quarters of their total harvest in  
389 weight. For the AF, *M. schmitti* were nearly the single species captured, with  
390 negligible captures of *C. guatucupa* and *M. furnieri* as by-catch. Moreover, *M.*  
391 *schmitti* was not even mentioned as being preferable for the recreational  
392 anglers, and therefore, their captures were produced involuntarily.

393 The average intrinsic vulnerability for by the RF fish catches reached a value  
394 lower than the average vulnerability of all world-wide exploited coastal fish  
395 species (48 out of 100) (Cheung et al. 2007). On the other hand, the average  
396 intrinsic vulnerability of AF catch was higher than the previous reference  
397 value. These results are consequence of the biological characteristic for the  
398 main target species. In this sense, AF clearly exerts its fishing pressure on a  
399 more vulnerable species, particularly when the adult population fraction enter

400 into the bay for birth and mating purposes. The extraction of large individuals  
401 by AF could adversely affect the reproductive potential of *M. schmitti*  
402 populations, particularly if it is considered that larger females are  
403 proportionally more fecund (Oddone et. al 2005). Despite the RF had an  
404 intrinsic vulnerability of catch lower than AF its extractions not only include  
405 *M. schmitti* but also two rays species (*Sympterygia bonapartii* and *S. acuta*)  
406 that showed high intrinsic vulnerability status (Cheung et al. 2007). This  
407 situation demands the urgent implementation of conservation policies for AF  
408 and RF, in order to protect the most vulnerable target species.

#### 409 4.2. Comparison of catch lengths and the total harvest between the fisheries

410 The target species captured by the RF (*M. furnieri* and *C. guatucupa*) were  
411 above the minimum legal size and their length at first maturity. However, the  
412 capturing of *M. schmitti*, although represent a lower percentage of the total  
413 catch, was below the minimum legal size for the species. Such features can be  
414 related to the presence of juveniles during the autumn and winter months in  
415 the area, when they are caught by unselective baited-hooks and rigs. In  
416 contrast, since the AF operated only with selective bottom gillnets, and only  
417 when the adult population fraction migrated into the bay, a small percentage  
418 of the sharks captured were above the legal size. Moreover, the AF captures  
419 were identified as being comprised of 1% juveniles (less than 50 cm TL) and

420 27.7% of young adults (less than 62.5 cm TL), according to the categories  
421 suggested by Colautti et al. (2010).

422 A main characteristic of both fisheries is that they can be considered selective  
423 due they are concentrated on only few species. These issues preclude applying  
424 a more balanced fishing approach that distributes the effort among different  
425 species. Selective fishing can results in target and non-target species being  
426 killed disproportionately to their abundances, modifying their roles in natural  
427 assemblages, and intrinsic capacities to sustain impacts (Zhou et al. 2010).

428 However, the dominant species of the Anegada Bay fish assemblage are *C.*  
429 *guatucupa*, *M. furnieri* and *M. schmitti* (Llompart et al. 2013a) which were  
430 also identified as the most typical ones for the inner coastal assemblage of  
431 Argentina (Jaureguizar et al. 2006). Therefore, both fisheries are based on the  
432 most abundant species into the bay. The diversification of AF catches could be  
433 possible towards *Odontesthes argentinesis* species (see Llompart et al 2013b).

434 In addition, new regulations especially for vulnerable species in Anegada Bay  
435 need to focus on catch lengths regulations more than in total harvest. In this  
436 sense, size selection of *M. schmitti* population appears to be happened in  
437 Anegada Bay. The RF affects the juvenile and young-adult population fraction  
438 while AF extracted the larger size individuals. Oddone et al. (2005) found that  
439 the litter size of *M. schmitti* appears to be linearly related to the pregnant

440 female's length. This is why selective catching large size favours genotypes  
441 with slower growth producing evolutionary changes with time. Meanwhile,  
442 target size below the first length at maturity have impacts on the reproductive  
443 potential of the stock (Lloret et al. 2012). To acquire sustainability, a  
444 mandatory catch and release fishing for RF was proposed for juveniles of *M.*  
445 *schmitti* that not have sport nor monetary value (Llompert et al. 2012). The  
446 same regulation should be implemented on other target and non-target species  
447 with high vulnerability index such as chondrichthyans. For example, RF  
448 catches are directed to other vulnerable species such as *Myliobatis* spp. and  
449 *Atlantoraja castelnaui* but only during tournaments by weight (Llompert  
450 2011) while rays are frequent SRF and BRF by-catch species. Since fish  
451 mortality rates after release depends strongly on the fishing tackle used and  
452 angler behavior (see the Special Issue: The Science and Practice of Catch-and-  
453 Release Angling, published in Fisheries Research, volume 186, 2017) educate  
454 anglers in science-based best angling practices is relevant to minimize  
455 negative impacts. Finally, to decrease the proportion of large size *M. schmitti*  
456 in the AF catch, a length frequency distribution analysis but using  
457 experimental gill nets containing smaller mesh size between opposite notes  
458 (100 mm) could be useful to tested and implement. Also, a continuous

459 monitoring program to acquire fishery-independent information to evaluate  
460 catch lengths, by-catch levels and fishing effort should be performed.

461 The results from the total harvest of the RF sector proved to be almost three  
462 times that of the AF, being the SRF largely more important than the BRF in  
463 terms of anglers involved and fishing effort. This is in agreement with  
464 different studies that have reported that catches by the recreational fisheries  
465 when compared to the commercial harvest (Schroeder and Love 2002, Pawson  
466 et al. 2008) and this highlights the potential impacts of this activity. However,  
467 both coastal fisheries in Anegada Bay appear to be having a low impact on a  
468 regional scale. When the species is considered at a broader geographical area  
469 is this important to note that outside of the marine reserve area (in the el  
470 Rincón area), a multi-specific commercial bottom trawling fishery industry  
471 (practiced mostly by vessels between 18 m and 39 m in length), capture about  
472 20,000 tonnes of fish per year (Aráoz and Carozza 2014), of which 3,000  
473 tonnes correspond to the *M. schmitti* (total of  $8500 \pm 2267$  tons at national  
474 level between the 1990-2015 period). This has reduced their biomass by 50%  
475 between 1994 and 2003 (Massa and Hozborn 2003, Massa et al. 2004) and  
476 actually *M. schmitti* is categorized as endangered species by UICN (Massa et  
477 al. 2006). Species with high intrinsic vulnerability to exploitation and  
478 intensively fished are more prone to have high risk of population depletion

479 and extinction (Cheung et al. 2005). Conversely, in Anegada Bay a total  
480 harvest of nearly 631 tonnes annually (RF + AF) of which 208 tonnes  
481 correspond to *M. schmitti* is sufficient to support the local population of nearly  
482 800 residents and thousands of tourists per year. Such numbers highlights that  
483 a well administered small scale fishery, particularly in developing countries,  
484 could represent the best option for the sustainable utilisation of coastal  
485 resources, especially if they meet most of the criteria that are required for an  
486 enlightened fisheries policy, in terms of supporting employment, livelihood,  
487 and food security (Pauly 2006).

#### 488 *4.3. Fishery management directions*

489 Conflicts between artisanal and recreational fisheries have been addressed for  
490 different marines fisheries elsewhere (e.g. Kearney 2002, Morales-Nin et al.  
491 2005, Lloret et al. 2008, Veiga et al. 2010, Brown et al. 2016). Most of such  
492 examples corresponded to fisheries managed under command-control and  
493 centralized approaches that do not emphasize the need to find win-win  
494 solutions for both sectors. While fisheries management objective need to be  
495 shifted toward preserving the integrity of the ecosystems and biological  
496 diversities as well as assuring social sustainability, it is critical to move from  
497 such conventional approaches that fail to ensure equity benefits and solve  
498 multi-stakeholder conflicts.

499 Problems and management constraints in Anegada Bay align also with  
500 common limitations observed in different Latin American fisheries where  
501 poor institutional structures, ineffective control of fishing efforts, poor  
502 enforcement of their policies and weak frameworks to integrate social, bio-  
503 ecological, and economic aspects promote recurrent conflicts (Salas et. al  
504 2007, Arlinghaus 2008). For example, although the management plans for the  
505 multiple-use of the natural reserves in the San Blas Bay promoted the  
506 development of artisanal fisheries in a sustainable way, considering their  
507 historical and cultural value (Zalba et al. 2008), anyway it was banned. The  
508 absence of consistency in management propositions reduces the mutual  
509 credibility for future cooperative actions. Appropriate incentives that are  
510 offered by the management system, primarily to the fishermen (but also to  
511 managers, scientists, and other stakeholders), may be the only alternative to  
512 achieve compliance (Oresanz et al. 2005).

513 To resolve intra-sectoral conflicts in the long term, an efficient  
514 communication process between the fishery sectors is requested (Newton and  
515 Elliot 2016). The actual barriers that impair a good communication between  
516 the sectors, such as a lack of rigorous scientific information, need to be  
517 overcome and transferred from the researchers to the fishers and the managers  
518 by promoting better mechanisms and collective efforts to focus on effective

519 participatory management and conservation guidelines. A fear from the  
520 fishermen of management actions, which could limit their fishing  
521 opportunities, together with the fisher's suspicions of science, is a prerequisite  
522 solution to improve the collaboration and to find robust management actions,  
523 for the equitable and the optimal use of common-pool resources by coastal  
524 fisheries (Dedual et al. 2013).

525 Moreover, since the migratory behaviour of the main target species for AF  
526 and RF fisheries in Anegada Bay (Llompart et al. 2013) belong to the same  
527 stock exploited by the industrial trawl fisheries that operate in El Rincón area  
528 (Jaureguizar et al. 2006), a more comprehensive management plan must be  
529 implemented at a regional scale (Colautti et al. 2010). Only from this  
530 integrative perspective it is possible to achieve a comprehensive picture of the  
531 current status of the stocks health, their potential change for recovery and to  
532 find a balance between risks and opportunities offered by each fishery.

533 However, fishery sustainability is dependent not only from a fishing  
534 perspective but should also encompass other equally important dimensions  
535 (Charles 2001). Inter-sectoral conflicts with no-fishing stakeholders,  
536 conservationist demands, and wildlife watchers should be considered as well.  
537 The nature of the multiple uses of common pool resources in Anegada Bay by  
538 local residents, fishers, and tourists in general, dictate that these activities can



539 no longer be treated in isolation and requires more comprehensive governance  
540 guidelines. Recovering of artisanal fishery activity could be difficult without  
541 changing management paradigms. An adaptive co-management approach for  
542 small scale fisheries is emerging in Latin America as a potential solution to  
543 enhance the capability of the governing system (Castrejón and Defeo 2015,  
544 Trimble and Berkes 2015). In this context, the promotion of recreational  
545 fisheries at the expense of, or in conjunction with the artisanal fisheries,  
546 together with a transformation of the conflictive relationships, to one of  
547 collaboration, constitutes a governability challenge that is ultimately reliant on  
548 self-regulated systems, with only a slight intervention by the public hand  
549 (Berkes 2003).

550 The fact that the recreational and artisanal fisheries exhibit a weak temporal  
551 overlapping and because anglers prefer *M. furnieri* and *C. guatucupa* as target  
552 species while AF is directed to *M. schmitti*, represents an advantage to reduce  
553 the conflicts of a common use of coastal resources in Anegada Bay. Moreover,  
554 during November when both sectors share a proportion of common fishing  
555 grounds areas, a situation-specific Territorial Use Right in Fisheries strategy  
556 could be appropriate to ameliorate potential conflicts as was implemented in  
557 other Latin American small-scale fisheries (Defeo et al. 2016). In Anegada  
558 Bay, such strategy implies allocating exclusive rights for artisanal fishers in

559 certain areas especially during November. As RF occupies larger extensions,  
560 but main activity take place during summer months, such a measure would not  
561 impact on their performance nor reduce angler expectative and satisfaction.  
562 Future directions also should be complemented with regular and improve  
563 monitoring of both fisheries addressing the potential for catches underreports,  
564 miss reported landings and illegal catch selling and poaching. Further, in this  
565 study, fisheries data from BRF did not arrive from specific technique as was  
566 for the SRF, thus requiring some caution with data comparison and  
567 interpretation.

568 There is an urgent need to evaluate not only the potential impact that the  
569 different types of fishing activities and their effects on the sustainability of  
570 coastal resources and on the general functioning of coastal ecosystems, but  
571 also on supporting livelihoods for local people. Close a net fishery is only  
572 likely to increase recreational harvest if net harvest is larger relative to  
573 recreational harvest (Brown et al. 2016), however this was not the case in  
574 Anegada Bay. Indeed, this study provided strong evidences that limited total  
575 harvest of both fisheries, their slight overlap in temporal and spatial scales,  
576 along with different targeted species due the selectivity of the gear uses and  
577 the angler's preferences provide favourable conditions for reconciliation.  
578 Instead of considering as direct "competitors" AF and RF should allow for a

579 sustainable co-existence in the bay, without compromising the conservational  
580 goals pursued by the natural protected area.

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587

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Table 1. The catch per unit effort (Kg fish h<sup>-1</sup>), the monthly catch (tonnes) discriminated by year and months, and the total yearly catch (in tonnes) by the artisanal fisheries in Anegada Bay, according to the log books. \* During 2004 and after 2008, the artisanal fisheries were banned due to conflicts.

| Year | Months | CPUE | Catch | Total |
|------|--------|------|-------|-------|
| 2003 | 10     | 17.9 | 49.4  | 108   |
|      | 11     | 25.3 | 58.5  |       |
| 2005 | 10     | 12.6 | 56.3  | 254.3 |
|      | 11     | 14.1 | 198   |       |
| 2006 | 10     | 18.1 | 107.6 | 169.6 |
|      | 11     | 8    | 59.7  |       |
|      | 12     | 2.9  | 2.29  |       |
| 2007 | 10     | 23.4 | 71.2  | 146.7 |
|      | 11     | 14.8 | 75.5  |       |

Figure 1

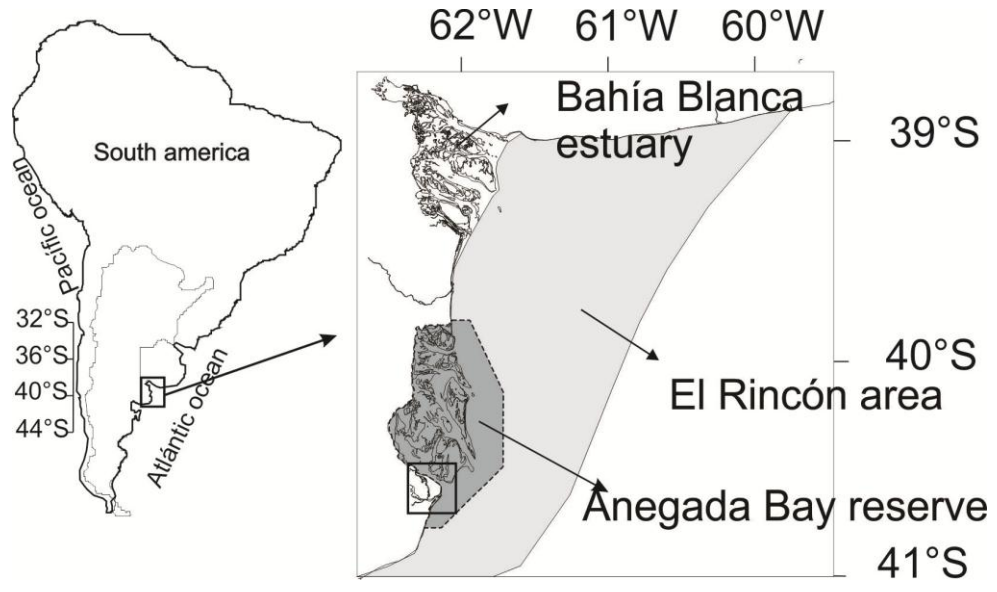


Figure 1. Geographic location of study area. Dotted line showed the boundary of the Anegada Bay protected area.

Figure 2

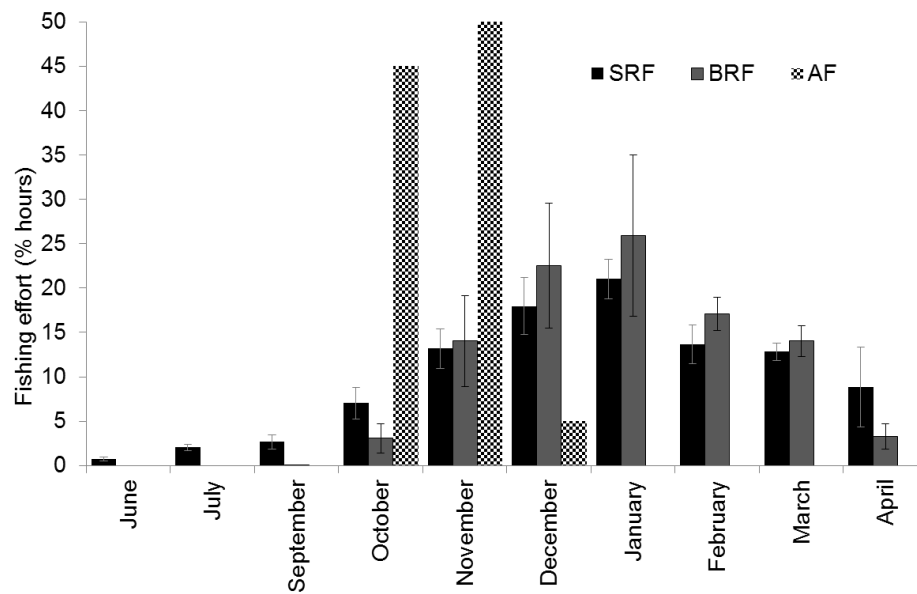


Figure 2. The percentage monthly distribution of the fishing efforts for the recreational fishery (RF) that was performed from the shoreline (Sh, black bars) and from boats (Bo, grey bars), in comparison with the artisanal fishery (AF, dotted black and white).

Figure 3

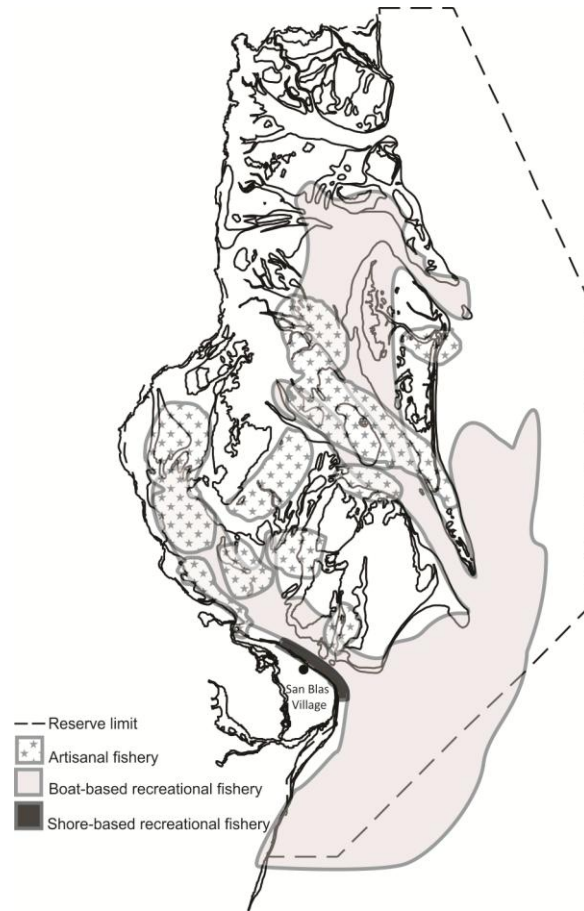


Figure 3. Spatial distribution of recreational and artisanal fisheries in Anegada Bay.

Figure 4

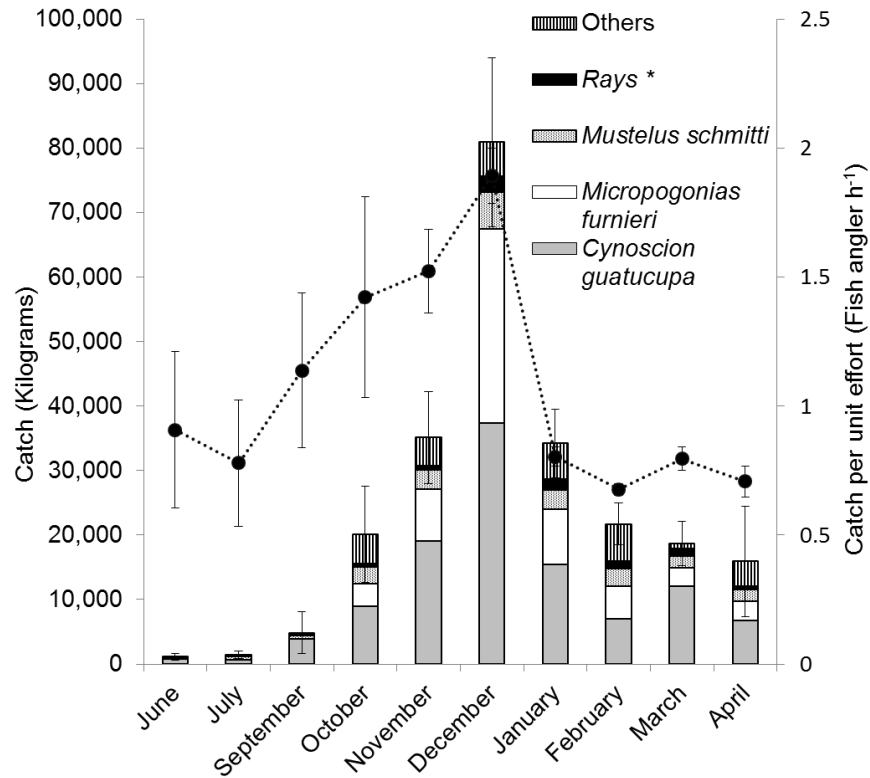


Figure 4. Total monthly catches in kilogrammes (Kg.) and their SE (vertical line) for the prevalent target species in the recreational shoreline fishery of Anegada Bay. \*Rays correspond to *Sympterygia bonapartii* + *S. acuta* species. The dotted line corresponds to the capture per unit effort (CPUE).



Figure 5

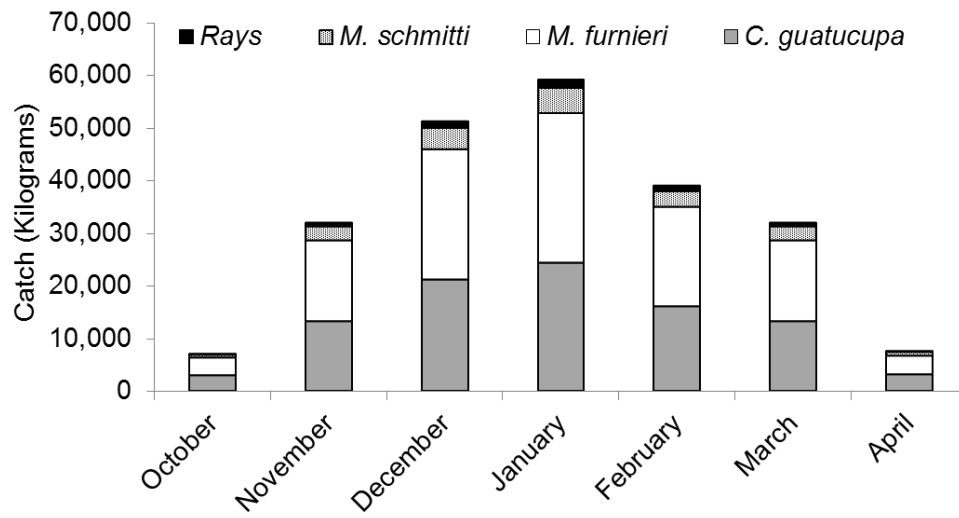


Figure 5. Total monthly catch in kilogrammes for the prevalent target species in the recreational boat-based fishery of Anegada Bay. \*Rays correspond to the *Sympterygia bonapartii* + *S. acuta* species.

Figure 6

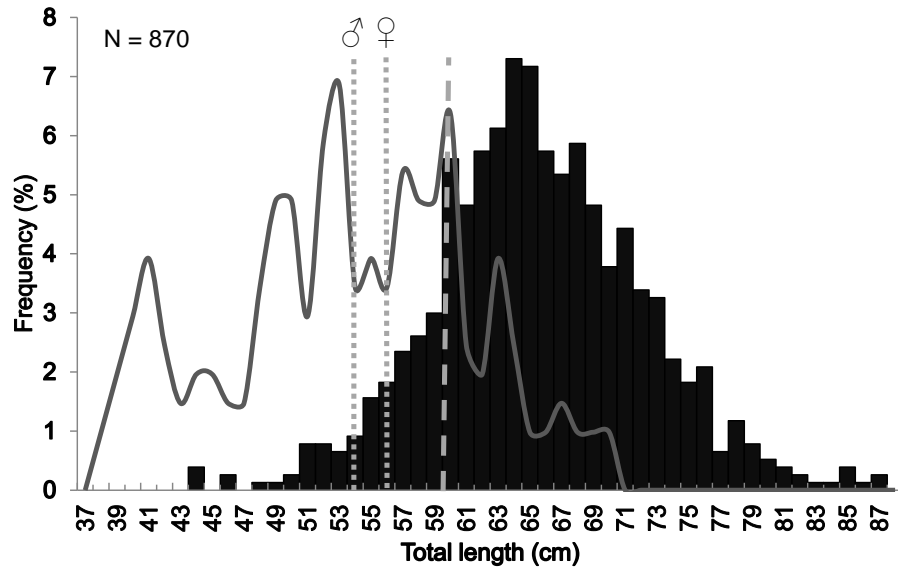


Figure 6. Total length-frequency-distribution for the landing of *Mustelus schmitti* obtained by the bottom gillnets of the artisanal (black bars) and the recreational fisheries (continue grey line) of Anegada Bay. The vertical grey lines show the length at first maturity for the males and the females (dotted) and the minimum legal size required by the Provincial Fishery Authority (stripe).