

Technical Efficiency and Water Use in Wine Grape Production in Mendoza, Argentina

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Abstract

This paper analyzes technical efficiency (TE) of wine-grape production in Mendoza, Argentina by employing a unique dataset of production and management at the plot level. The analysis employs stochastic frontier analysis (SFA) based on data for 647 grapevine plots from 177 farms. The sample is divided into two separate groups, first, wine-grape producers that sell their output (viticulturists), and second, producers that elaborate their own wine (wineries), based on substantial differences in the technology between the two groups. The average technical efficiency is estimated at 0.91 for viticulturists and 0.84 for wineries, which implies that the observed output is below its potential. On a per ha basis, viticulturists and wineries are operating at 1.0 and 1.8 tons of grapes below their frontier output level. Technical inefficiency is associated with certain management decisions that are simultaneously modelled in the estimation. Among those factors, in both subgroups an improved efficiency is associated with technical advice, increasing vine density and the adoption of drip irrigation. In contrast to the wineries, viticulturists' TE is positively associated with membership in producer associations, and their performance is affected by the distance to good quality groundwater resources. However, vineyards that rely solely on groundwater perform relatively better than other farmers with both irrigation sources.

Keywords: technical efficiency; stochastic frontier analysis; SFA; water use efficiency; benchmark

Resumen

Este artículo estima la eficiencia técnica (TE) de la producción de uvas de vinificación en Mendoza, Argentina, utilizando una base de datos única en términos de producción y manejo a nivel de parcela. El análisis realizado es mediante fronteras estocásticas (SFA) basado en datos de 647 parcelas de vid de 177 fincas. La muestra se divide en dos grupos, primero, productores de uva de vinificación que venden su producción (viticultores), y segundo, productores que elaboran su propio vino (bodegas), basándose en diferencias sustanciales en la tecnología entre los dos grupos. La eficiencia técnica media se estima en 0,91 para los viticultores y 0,84 para las bodegas, lo que implica que la producción observada está por debajo de su potencial. Por hectárea, los viticultores y las bodegas están operando a 1.0 y 1.8 toneladas de uva por debajo de su nivel de frontera. La ineficiencia técnica está asociada con ciertas decisiones de gestión que se modelan simultáneamente en la estimación. Entre esos factores, en ambos subgrupos una mayor eficiencia se asocia con el asesoramiento técnico, el aumento de la densidad de la vid y la adopción del riego por goteo. A diferencia de las bodegas, la TE de viticultores se asocia positivamente con la pertenencia a asociaciones de productores y su desempeño se ve afectado por la distancia a las fuentes subterráneas de agua de buena calidad. Sin embargo, los viñedos que dependen únicamente del agua subterránea se desempeñan relativamente mejor que otros agricultores con ambas fuentes de riego.

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3 Abstract

4 Introduction

5 Argentina is the 5th largest wine producer worldwide. The industry gained increasing international
6 recognition after three decades of wine quality innovations, value chain upgrades, and foreign direct investments
7 (INV, 2019; OIV, 2019). In western Argentina the wine industry has historically played a relevant role on
8 development, employment and value addition. However, environmental threats and economic constraints have
9 remained a permanent challenge to further develop the industry. Many of these are visible in the province of
10 Mendoza, the main wine-producing region with over 150,000 hectares. Mendoza accounts for 70 per cent of
11 the national grape production and for 85 per cent of the Argentinean wine making (INV, 2019).

12 Despite the steady growth in production and exports from Mendoza, the grapevine sector is facing
13 challenges arising from low prices paid to producers, agronomic risks, and climate contingencies. Small and
14 medium producers face an uncertain business environment with a relatively large share of fixed costs in total
15 production, combined with limited access to natural resources. Hence, their economic performance is sensitive
16 to changes in regional markets and macroeconomic policies. While aridness and altitude are valued assets for
17 wine quality, grapevine performance in arid environments is continuously challenged by climate variability
18 (Ashenfelter & Storchmann, 2014). Water plays a central role in the scarcity or abundance scenario: In the
19 former by coping with vines evapotranspiration and preparing vineyards for higher solar radiation; in the
20 latter by administrating stress for differential phenolic composition and sensory characteristics. Balanced
21 irrigation practices are hence an important attribute of vineyard management in semi-arid regions, with a
22 strong effect on wine quality. Yet, there is a gap to effectively address vineyards' performance accounting for
23 their use of water, heterogeneity in the management of plots and agroclimatic characteristics that determine
24 their production decisions. Under a surface water scarcity scenario since 2009 (FAO & PROSAP, 2015), the
25 existing restriction to the construction of groundwater wells further shaped the irrigation practices in the
26 region (Foster & Garduño, 2005). As water access is accessible with land tenure, the ongoing water scarcity
27 and pollution threats derived on the *zoning restrictions* imposed by the water administration in 1998 (Diaz
28 Araujo & Bertranou, 2004, p. 75). Under special circumstances, this institution provided new drilling permits
29 in the research region, which indirectly creates a semi-fixation of productive land.

30 In the current setting, wine-grape producers in Mendoza could be trapped in a *declining spiral* of water
31 scarcity, declining production quality and profitability. However, emerging new marketing alternatives as wine

32 rankings and agricultural management, that reveal enological potential excelled by *terroir* characteristics,
33 and export orientation has led to an increasing focus on the production of quality grapes, which need to be
34 managed in a suitable way to adapt to the frequency of water stress. The adaptation of such new vineyard
35 management strategies, however, has remained incomplete and has led to a relative heterogeneous structure of
36 grapevine production in the region, with the simultaneous presence of highly profitable as well as economically
37 non-viable farms, holding them to fully exploit the production potential of their vineyards.

38 By employing an unique dataset of production and management at the plot level, this papers aims to
39 identify the driving factors of vineyards' technical efficiency, accounting for market orientation and the role of
40 water management in the performance assessment in the wine valley of Luján de Cuyo, Mendoza. Moreover,

41 we aim to unveil the effects of heterogeneous management decisions based on grapevine plot characteristics.

42 Frontier function methodologies allow for an assessment of technical efficiency by determining a benchmark
43 frontier. They a measure of technical efficiency in terms of the potential proportional reduction in input given

44 output levels (input-oriented) or of the potential output expansion given input endowments (output-oriented)
45 with respect to the frontier (Farrell, 1957). The literature applying these methods to wine-grape production,
46 in particular with regard to the role of scarce water resources, is relatively scarce. Only a few studies
47 include information of agroclimatic conditions or irrigation systems in an attempt to better understand the

48 performance of vineyards (Andrieu et al., 2014; Coelli & Sanders, 2013; Moreira et al., 2011). One reason
49 is presumably that measuring irrigation water is usually not easily done so that alternative measurement
50 methods have been proposed, e.g., by using energy consumption as a proxy for groundwater irrigation

51 (Conradie et al., 2006). More in detail, the work of Moreira et al. (2011) decoupled the performance of
52 vineyards at the plot level but did not include the water used as a productive input. Coelli & Sanders (2013)
53 and Andrieu et al. (2014) considered water at the vineyard level in their analysis of wine production in the

54 Murray-Darlin Basin (Australia) and in San Juan (Argentina), respectively.

55 Here we analyze the economic performance of small and medium grapevine producers in the area Luján
56 de Cuyo; a promising area for high-quality grape production and environmentally challenging due to existing
57 conflicts over pollution potential that affect water quality. These effects have led to an intensification of
58 agricultural management and viticultural practices in the research area, where farmers seek to maximize
59 the production potential of quality vines and optimize the use of natural resources and intermediate inputs.

60 Therefore, it is relevant to analyze the production efficiency to estimate general scores controlling for location,
61 water quality and technology adoption among others.

62 In particular, this paper focuses on two issues: (i) the analysis of the determinants of technical efficiency
63 of grapevine producers and (ii) the role of water management practices in improving farm productivity. In

64 order to disentangle the implications of efficiency determinants, the Stochastic Frontier Analysis (SFA) is
65 employed. Functional forms were tested considering the technology endowment, market orientation and
66 irrigation practices of wine-grape plots.

67 This comprehensive analysis of efficiency determinants will contribute to understanding the performance

68 of vineyards with respect to their productive potential and deriving recommendations for the design of policy
69 tools. The following sections reviews the existing literature of TE in wine-grape production, further explain
70 the theoretical framework and describes the employed data in the analysis. The results are presented and
71 discussed in detail before we conclude with some major policy recommendations.

72 **Background Literature**

73 The literature on TE analysis is divided into two approaches: non-parametric and parametric. Widely
74 known as Data Envelopment Analysis (DEA), the non-parametric framework allows for the analysis without
75 specifications of the functional form with the drawback of indivisibility of the inefficiency effects from
76 the random noise. On the other hand, the parametric or deterministic frontier analysis allows for the
77 decomposition of the statistical noise into, random noise and inefficiency (Aigner et al., 1977; Meeusen &
78 van Den Broeck, 1977). While, the Stochastic Frontier Analysis (SFA) gained popularity in the field of
79 agricultural economics as a mean to assess farmers performance, behavior and technical change (Battese,
80 1992); there is scarce literature on the application of this approach to wine-grape production. There are a few
81 reasons why technical efficiency in grapevine production systems are hardly documented: data availability,
82 heterogeneous management and climate contingencies of uneven effects. Recall that wine-grape are perennial
83 crops that provide the essential input for high-value product as wine. Desired agricultural performance and
84 enological virtues rely on intensive craft activities that vary within the vineyard and, simultaneously, are
85 wrongly averaged in accountancy books. Also, vineyard hectareage is commonly divided in plots or blocks
86 according to planted variety, management characteristics, irrigation technology, among others reasons. These
87 plots respond unevenly to rain or water stress periods, pest, diseases and even sunlight orientation.

88 In the seek of modeling the unobserved heterogeneity, the existing literature on benchmarking wine-grape
89 production systems has partially overcome the mentioned data limitations. Moreira et al. (2011) represented
90 an initial step in the direction of considering differential plot management within vineyards. They estimated
91 the TE at the plot level of chilean vineyards considering traditional production inputs and controlled for
92 region, training system and expected quality. Bravo-Ureta et al. (2020) propose a repeated cross-section
93 to assess the time-variant technology use and inefficiency utilizing the same data frame but recognizing
94 management decisions at a vineyard-level and dummy variable for cool agro-climatic conditions. Piesse et al.
95 (2018) relied on a panel data frame to assess technological changes in new and old regions in South Africa
96 relying on traditional production inputs while controlling for innovation on viticultural practices including
97 irrigation.

98 Vineyards are thirsty in arid climates and measurement of applied water and irrigation infrastructure
99 challenge researchers to include them in production and benchmarking analysis. Coelli & Sanders (2013)
100 and Andrieu et al. (2014) documented the only work that explicitly includes water as a production input.
101 The former used a panel data set for 135 farmers in the Murray-Darlin basin (Australia) and measured a
102 mean TE of 79 per cent and a mean shadow price ratio of 1.07 for water. The latter a cross-sectional of

103 700 farms in a district of San Juan (Argentina) and estimated an average TE score of 0.41. Both studies
104 lack specific agroclimatic conditions and detailed information on irrigation systems. Given the limitations
105 of water measurement, few studies include agroclimatic conditions or irrigation systems in an attempt to
106 better understand the vineyard performance (de Sousa Henriques et al., 2009). Energy consumption has been
107 utilized as a proxy for groundwater irrigation (Conradie et al., 2006).

108 In general, wine-grape production systems are the recipients of governmental assistance through specific
109 policy tools. The perception that small producers are missing out on technology and quality improvements is
110 an intense discussion. Gibbons et al. (2016) and Maffioli et al. (2011) analyzed the effect of public policies
111 on the adoption of technologies and agricultural extension services in Western Argentina. The effect of
112 subsidies on productivity continues to divide researchers in literature (Pfeiffer & Lin, 2014). For Argentina it
113 is relevant considering the regional effects of potential spill over of grapevine production (COVIAR & OVA,
114 2018). Other studies that estimated performance in vineyards have also aimed in acknowledging irrigation
115 water consumption and differential viticultural practices from conventional. Conradie et al. (2006) modeled
116 inefficiency by including variables of labor quality, age and education of the farmer, location and energy
117 expenditures for irrigation in the Western Cape, South Africa. Guesmi et al. (2012) compare the performance
118 of traditional and organic grapevine producers in Catalonia following the translog specification. In this study,
119 the average TE score of organic vineyards was 0.80 and 0.64 for farms that followed conventional practices.
120 Latruffe & Nauges (2014) analyzed the performance of French grapevine farmers and their possibility to
121 convert to organic farming with parametric and non-parametric techniques. The TE scores varied between
122 0.33 and 0.35 using DEA and 0.69 and 0.72 employing stochastic frontier.

123 In summary, the literature reviewed showed progress in the assessment of heterogeneity in wine-grape
124 production through methodological innovations and the will to evaluate agro-climatic conditions. But the
125 main input for quality wine elaboration relies in a complex production process also shaped by enological
126 preferences, viticultural management decisions, climate contingencies and local-specific policies. With respect
127 to methodological approaches, there is a slight preference for parametric techniques in the assessed literature.
128 Most functional forms for production processes selected a flexible specification as translog, followed by the
129 Cobb-Douglas specification.

130 **Methodology**

131 The estimation of technical efficiency in a stochastic frontier analysis requires a parametric specification of
132 a production function that links the output at the plot level to the input use. The output variable (*Grapevine*)
133 represents production in tons per observation, based on information from the farm survey. We include four
134 inputs that determine the production potential. First, the flow of services from the capital stock is measured
135 by the services obtained from the vineyard at the plot level X_1 , as explained in appendix 1. Second, the labor
136 input is measured by the total number of working hours per year (X_2). Third, agrochemical inputs enter
137 the production frontier in terms of their monetary expenses (X_3), and fourth, the use of irrigation water

138 (X_4) is measured in cubic meters of water used by the producer, including all sources of irrigation water.
 139 Additionally, our model includes six additional shifter variables S_j : binary variables for the training system
 140 (S_1), variety color (S_2), age of the vine (S_3), the total vineyard size (S_4), regional dummy variables for the
 141 district location of the vineyard (S_5 to S_9) and the categorical classification of soils (S_{10} and S_{11}). The
 142 production frontier for observation i is specified as a translog function in all four inputs, augmented by the
 143 set of six shifter variables. We allow the production frontier to differ depending on the market orientation of
 144 the farmer by specifying different parameters for each group g .

$$\ln q_{i|g} = \beta_0 + \sum_{j=1}^4 \beta_{j|g} \ln X_{ij|g} + \frac{1}{2} \sum_{j=1}^4 \sum_{k=1}^4 \beta_{jk|g} \ln X_{ij|g} \ln X_{ik|g} + \sum_{j=1}^4 \gamma_{j|g} S_{ij|g} + v_{i|g} - u_{i|g} \quad (1)$$

$$\beta_{jk|g} = \beta_{kj|g}$$

$$u_i \sim N^+(0, \sigma_{u_i}^2) \quad ; \quad \sigma_{u_i}^2(\mathbb{Z}, \delta) = \sigma_u \exp(\mathbb{Z}'\delta) \quad (2)$$

$$v_i \sim N(0, \sigma_{v_i}^2) \quad ; \quad \sigma_{v_i}^2(\mathbb{Z}, \rho) = \sigma_v \exp(\mathbb{Z}'\rho) \quad (3)$$

145 The β 's and γ 's are parameters to be estimated that determine the deterministic part of the production
 146 frontier, i.e., the maximum potential output for observation i given observed input uses and shifter variables.
 147 In the stochastic frontier framework, measurement error in the dependent variable is accounted for by a
 148 two-sided error term u that typically is assumed to be i.i.d. normal with mean zero and variance σ^2 . In order
 149 to accommodate the effects of idiosyncratic production risk, we allow this two-sided error term to be
 150 heteroscedastic. The composed error term is completed by the presence of an additional non-negative error
 151 term u_i that is intended to capture output oriented technical inefficiency, i.e, the shortfall from the
 152 stochastic production potential caused by imperfect managerial decisions of the farmer. We employ the
 153 usual assumption of a half-normal distribution for u , allowing for heteroskedasticity, too. For both error
 154 components, the same vector of variables \mathbb{Z} is used to model the variance related parameters $\sigma_{v_i}^2$ and $\sigma_{u_i}^2$, the
 155 corresponding parameter vectors to be estimated are ρ (two-sided error) and δ (one-sided error). For the
 156 one-sided error term, the \mathbb{Z}_i can also be interpreted as associated with the level of technical inefficiency. This
 157 approach fulfills the scaling property (Wang & Schmidt, 2002) because the base distribution is identical for
 158 all observations; the \mathbb{Z}_i affect only the scale of this base distribution.

159 This approach thus relaxes the standard i.i.d assumption on the one-sided error u_i in order to incorporate
 160 potential drivers of technical inefficiency by allowing for observation-specific effects in the variance related
 161 parameter of u_i (Kumbhakar & Knox Lovell, 2000; Parmeter, 2014). After estimating this model based on
 162 maximum likelihood, the conditional expectation of $\exp(-u_i)$ conditional on the estimated joint residual
 163 $v_i - u_i$ (Battese, 1992) allows to estimate the technical efficiency score TE_i for each observation.

Since the relationship between the $E(u)$ and ϑ_i is non-linear, the magnitude of the estimated coefficients of δ_u cannot be interpreted as marginal effects of ϑ_i . Following Kumbhakar & Wang (2015), it is possible to derive the marginal effects of the ϑ_i variables; for the marginal effect of the k th variable, $\vartheta_i[k]$, on the expected value of inefficiency, we have:

$$\frac{\partial E(u_i)}{\partial \vartheta_i[k]} = \delta_k \frac{\sigma_{u,i}}{2/\pi} \quad (4)$$

with δ_k equal to the k th parameter estimate in equation (2). The marginal effects will be specific to each observation. However, since the sign on the estimated δ_k uniquely determines the sign of the marginal effect, the direction of the correlation between $\vartheta_i[k]$ and $E(u)$ will be the same for all observations. A positive sign indicates an increasing effect on inefficiency, while a negative sign indicates the opposite direction.

168 Data

169 The collected data seeks to address the prevalent heterogeneity in production of wine-grape producers in
 170 the region by capturing detailed information on the different management practices with respect to their
 171 quality or enological potential. Therefore, the reported information was validated through literature review,
 172 expert consultation, and institutional databases. Water resources for irrigation are granted through *water*
 173 *rights* that are entitled to the producer and attached to the land, which means that they are not tradable and
 174 can only be transferred with the land property. Water availability depends on the location within the research
 175 area and the infrastructure of the irrigation system. Surface water availability is extensive but not complete
 176 in Perdiel and Agrelo, therefore it cannot be directly associated with the districts. Whereas in Ugarteche
 177 and El Carrizal the irrigation network is more limited. Vineyards within the water network receive surface
 178 water based on a *turn scheme* designed by the authorities based on the climate estimates and infrastructure
 179 conditions. Groundwater remains the sole resource alternative for irrigation in Anchoris district. Conjoint
 180 sources of water (surface and groundwater) are quite frequent in the research sample.

181 *Sample data and variable selection*

182 The total area of the research project has 600 sq. km. and covers nearly 15,000 ha of grapevine area,
 183 farmed by 510 producers. Bulk production is estimated at 11,000 tons from approximately 2,500 plots. As the
 184 research area is situated along the Andes mountain range, the terrain and water resources vary substantially
 185 within this area (INV, 2018). From northwest to southeast, elevation decreases from 980 to 770 meters above
 186 sea level and the depth of groundwater raises from -120 to -20 meters below the surface (Foster & Garduño,
 187 2006; Hernández et al., 2012).

188 The sample is composed by 647 randomly selected vine plots that belong to 177 vineyards, who
 189 were questioned on the production process, commercialization and water resource management practices
 190
 191

Figure 1: Research area



192 in 5 districts. The organization of the collected data
193 followed a hierarchical logic. Starting at the vineyard-
194 level, where general endowments were considered in
195 order to later focus on production decisions at the
196 plot level. On average, grapevine producers have 3.81
197 plots and the plot size is 4.22 hectares and nearly 30
198 per cent have 15 plots per farm.

199 In order to improve the analysis, information
200 on energy consumption for pumping water, market
201 orientation, and soil composition were considered.
202 The use of energy data at the farm level is relevant
203 mainly because it allows for the estimation of pumped
204 groundwater but also acknowledges the contradictory
205 effects of such policies that subsidize water pumping
206 practices without considering the effectiveness of the
207 irrigation systems. In terms of water policies, the
208 number of wells has been fixed for over a decade with the objectives of ensuring the Carrizal aquifer's
209 sustainability and improving of water quality¹. Considering the inheritance principle from the water rights
210 legislation, that ensures the permanent bond between land and the water right (or drilling permit), the *zoning*
211 *restriction* is interpreted as a quasi-fixation of irrigated land. At the same time, many producers manage more
212 than one vineyard and may share movable capital between them, which could imply lower management costs.

213 The exogenous variable (Z_j) is represents adoption of *drip irrigation system* as a dummy variable at
214 the plot level. Also the use of technical advice provided by *agricultural extensionist* and plot density,
215 measured as the number of *vines* inside the plot, are considered as exogenous variables. The analysis
216 considers if the producer is a recipient of the *energy subsidy* to extract groundwater for irrigation. A dummy
217 variable that acknowledges technology adoption in management practices like pruning and harvesting
218 (*machinetechnology*). *Membership* is a dummy variable that acknowledges the participation of the producer
219 in any farmer association. Lastly, *depth of the aquifer* is the distance in meters to the underground source
220 used for irrigation and *leaf removal* is the dummy variable that acknowledges the hand-performed craft of
221 ensuring light exposure of grapevine bundles.

222 *Analysis and imputation techniques*

223 Each wine-grape plot is considered as a production unit that has access to different services in terms of
224 capital, intermediate inputs, and human resources at the management level. For capital variable: the plot

¹This policy was a consequence of the diffuse pollution motivated by the excess overdraft of groundwater by farmers that damaged the sustainability of the Carrizal aquifer (Foster & Garduño, 2005). Only under special circumstances the water authority granted drilling permits.

225 size in hectares, the use of tractors, storage facilities, water reservoirs, groundwater wells, irrigation systems,
226 and hail protection were considered. Accounting for the difficulties to value capital's contribution to the
227 production function and the land quasi-fixation, the perpetual inventory method was used to assess the real
228 economic value of vineyard endowments; this is a common practice in agricultural economics (Ball et al.,
229 2004; Coelli & Sanders, 2013).

230 Management is different for each wine-grape plot. They are treated as a decision unit within the vineyard
231 for that reason all variables were scaled to the plot size. On average, the annual value of the capital stock
232 is 29,792 US dollars. However, for those farmers that do not use drip irrigation as much as the previous
233 group, the mean value of capital is 28,697 US dollars. At the vineyard level, the use of agrochemicals is
234 a common practice in grapevine production. More in detail, the mean values of table 1 state that 430 US
235 dollars are spent annually on agrochemicals. The application of herbicides and fertilizers is strongly linked
236 with the capital and technological endowment of the farmer and seems to be correlated with the water source,
237 irrigation system, and management system of the grapevine crop.²

²Plausibility checks were employed based on assessments by experts in the region and were supplemented by secondary data.

Table 1: Vineyards descriptive values

component	unit	Complete sample		Viticulturists		Wineries	
		sample.mean	sd	mean	sd.1	mean.1	sd.2
<i>Values per plot</i>							
Production	tons	42.7	46.4	38.9	35.8	50.9	63.0
Capital services	USD	117104.8	108070.5	107158.6	88878.7	138859.3	139044.6
Labor	days	286.5	322.9	261.5	284.2	341.2	389.9
- Permanent	days	228.3	303.4	221.7	277.7	242.8	353.5
- Temporary	days	58.2	88.7	39.9	53.2	98.4	128.8
Agrochemicals	USD	1980.8	2685.1	1706.2	2405.3	2581.5	3137.0
Water	m ³	37655.8	42626.8	32194.1	28939.3	49601.4	61362.1
Average plot size	ha	4.2	4.1	3.7	2.9	5.3	5.9
Producer Age	years	53.1	11.8	52.5	11.2	54.3	12.9
Agricultural income	% total	73.3	35.0	67.7	36.4	85.5	28.1
Vine density	plants/plot	17062.3	17076.7	15595.7	13310.7	20270.2	22999.1
Average planted year	year	1990.0	25.3	1991.0	24.8	1987.0	26.3
Drip irrigation	% total	0.4	0.5	0.3	0.5	0.5	1.0
Machine adoption	% total	0.4	0.5	0.4	0.5	0.3	0.5
<i>Values per hectare</i>							
Yield	tons	10.2	4.7	10.6	4.9	9.2	4.0
Capital services	USD	29128.8	13259.6	29965.7	14352.5	27298.4	10276.4
Labor	days	92.4	146.2	91.9	143.0	93.4	153.5
Agrochemicals	USD	429.8	268.8	406.3	253.6	481.2	293.4
Water	m ³	9339.9	4905.8	9271.2	4829.9	9490.0	5076.6

Source: Own calculation.

238 As a significant expenditure, energy consumption is relevant for those farmers that rely on groundwater
239 for irrigation. On average, a farm consumes 21,608 kWh annually, this item is of particular interest since the
240 energy tariff remains subsidized and the effect of this policy tool on the vineyard performance is analyzed
241 below. Grapevine production is a labor intensive crop due to the special maintenance tasks, e.g., harvesting,
242 preparation for irrigation. According to table 1, vineyards that elaborate wine employ more labor force with
243 respect to viticulturists at the plot level but the labor days per hectare is relatively similar in both groups.
244 Seasonal staff is normally employed for harvesting, pruning and leaf removal crafts, wine-makers employ a
245 higher share of temporary labor 29% with respect to 15% of viticulturist. Although there is a high variability
246 among farms, the mechanical harvesting expenditure is on average 4,684 US dollar per farm representing a

247 growing trend of vineyards adapting to substitute for labor. The dummy variable *machine technology* was
248 created to capture the effects of such practices.

249 **Results and discussion**

250 In this section the Maximum Likelihood (ML) estimates of the production frontier are presented and
251 discussed. The sample was divided into grapevine producers that sell their output (*viticulturists* 444 plots)
252 and those farmers that not only cultivate grape but also elaborate wine (*wineries* 203 plots). The sample
253 division allows for a better focus on economic and managerial performance and, simultaneously, improves the
254 interpretation of the efficiency determinants. A likelihood-ratio test validated the explanatory power of these
255 subgroups.

256 *Functional forms and efficiency determinants*

257 In this region, the wine-grape production is better explained econometrically with a translog functional
258 form: where capital, labor, agrochemical expenses, and water used are the main inputs. The first order
259 coefficients of the production function are all significant and positive at the sample mean. Both subgroups
260 showed decreasing returns to scale but wineries are closer to constant returns to scale. The contribution of
261 production factors is similar between the complete sample and the farmers subgroups; while it is relatively
262 different among these clusters. In principle, this can be explained by the smaller share of wineries in the
263 sample and their quality preferences.

264 The average TE score is 0.913 for viticulturists and 0.839 for wineries. The histograms of the efficiency
265 scores in figure 2 deploy the frequency for each subgroup. Moreover, the mean yield for viticulturists (10.6 tons)
266 is significantly higher than the reported by wineries (9.19 tons), as confirmed by the t-test (p-value=0.0001);
267 this translates into forgone production of 1 and 1.76 tons per hectare respectively.

Table 2: Estimation coefficients of production function

	Viticulturists		Wineries	
	β_{Vit}	SE_{Vit}	β_{Wine}	SE_{Wine}
intercept	6.173***	(1.951)	1.875	(1.180)
capital	0.246***	(0.058)	0.400***	(0.106)
labor	0.187***	(0.039)	0.118*	(0.065)
agrochemicals	0.154***	(0.040)	0.094*	(0.051)
water	0.294***	(0.043)	0.331***	(0.032)
0.5 × capital ²	0.344***	(0.132)	0.213	(0.148)
0.5 × labor ²	-0.145***	(0.048)	-0.240	(0.163)
0.5 × agrochemicals ²	0.186**	(0.081)	0.035	(0.056)
0.5 × water ²	0.107	(0.089)	0.034	(0.039)
capital × labor	0.036	(0.060)	0.386***	(0.144)
capital × agroch	-0.176**	(0.075)	-0.359***	(0.061)
capital × water	-0.031	(0.092)	0.071	(0.155)
labor × agroch	0.079*	(0.046)	-0.036	(0.097)
labor × water	-0.056	(0.049)	-0.408***	(0.062)
agroch × water	-0.074	(0.074)	0.317***	(0.075)
pergola training syst.	0.172***	(0.051)	0.402***	(0.070)
white variety	0.039	(0.057)	0.038	(0.038)
vine age	-0.003***	(0.001)	-0.001	(0.001)
vineyard size	0.003**	(0.002)	0.000	(0.000)
Anchoris	-0.984***	(0.197)	-0.055	(0.154)
El Carrizal	-0.082	(0.093)	-0.547***	(0.116)
Perdriel	-0.162**	(0.071)	-0.002	(0.043)
Ugarteche	-0.053	(0.074)	-0.014	(0.040)
stony soil	0.278***	(0.090)	-	-
excessively drained soil	0.025	(0.080)	-	-

Source: Own estimation.

Significance level: 10%(*); 5%(**); 1%(***)

268 The first order coefficients affirms that wineries are relatively more intensive in capital (0.4) than
 269 viticulturists (0.25). Accounting for the composition of the capital services variable and considering that
 270 wineries have greater focus on output quality, the vineyard location is relevant for the economic services
 271 of land; as well as, their machinery and infrastructure to perform special managerial practices. A possible

272 explanation lies in the difficulties to access credit by viticulturists that may limit investments on irrigated
 273 land and, therefore, increase their capital services with other assets, which still contribute to production
 274 but the variable may be beyond their optimum. In concordance, the first order coefficient of agrochemicals
 275 is relatively more important for viticulturists (0.15) than wineries (0.09), who would rely on professional
 276 advice and finance tools to comply with crop requirements and a pest management plan, as assumed by
 277 following descriptive information and expert consultations. The coefficients of labor hours at the plot level
 278 are relatively higher for viticulturists (0.19) than wineries (0.12), as the subgroup with greater machinery
 279 adoption. This is not surprising considering that grapevine production is the main input for a high-value
 280 product such as wine, whose quality is also subject to labor quality crafts and management practices.

281 Unarguably, the access to quality water is determinant in the semi-arid conditions of the analyzed wine
 282 valley, the water input coefficient is the greatest among the other production factors for the viticulturists
 283 subgroup (0.29); whereas for wineries, the coefficient represents the second greatest value among the production
 284 factors (0.33). The effects of irrigation practices and technologies are visible in the interaction terms as drip
 285 irrigation entails farmers with a mechanized system that ease fertilizer application. Wineries have a positive
 286 relation between water and agrochemicals (0.32) and negative coefficient for water and labor hours (-0.41).

287 The selected shifter variables also have the expected sign. Pergola is the roof-topped training system for
 288 vineyards that is expected to be more productive: for wineries (0.4) and viticulturists (0.17) the variable has
 289 significant values. Also the variety color dummy variable, where the estimation confirms that white varieties
 290 are more productive than red grapevines (0.04). In both subsamples, the effect of total vineyard area is
 291 positive but only significant for viticulturists. Older wine-grapes are less productive for viticulturists (-0.003)

292 as their mean plantation year is 1991 after the *Productive Reconversion Plan* was launched in 1990 (Maffioli
 293 et al., 2011). Accounting for the soil characteristics, those plots with relatively higher stony content become
 294 more productive for grape production but this is only significant for viticulturists (0.28)

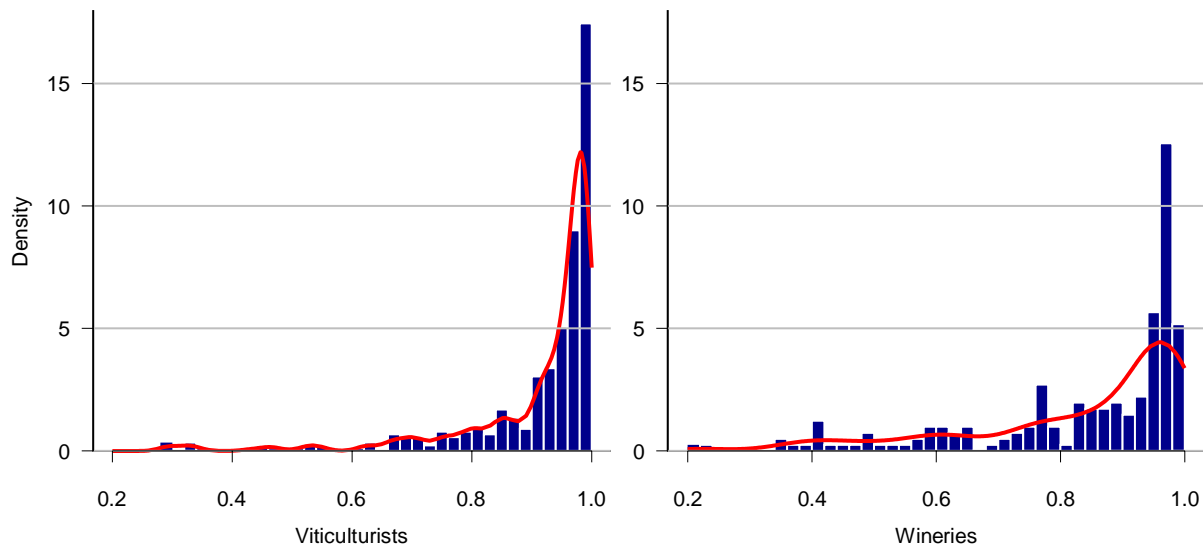


Figure 2: Histograms of TE scores

Table 3: Estimation coefficients for external variables

	Viticulturists		Wineries	
	Estimate	Std. Dev.	Estimate	Std. Dev.
<i>Technical inefficiency</i>				
δ intercept	-4.214***	(1.023)	-0.466	(1.433)
δ drip irrigation	-0.044	(1.053)	-2.325*	(1.237)
δ extensionist	-4.258***	(1.382)	-3.222*	(1.829)
δ vine density	-1.405***	(0.379)	-1.194***	(0.462)
δ energy subsidy	-0.264	(0.566)	0.219	(0.487)
δ machine technology	-0.005	(0.983)	1.710**	(0.830)
δ membership	-2.034*	(1.152)	0.224	(2.763)
δ depth aquifer	0.033**	(0.013)	-0.005	(0.013)
δ leaf removal	-0.962	(0.931)	-2.168	(2.316)
<i>Statistical noise</i>				
ρ intercept	-1.900***	(0.251)	-1.430**	(0.722)
ρ drip irrigation	-0.307	(0.214)	-0.054	(0.392)
ρ extensionist	0.127	(0.234)	-4.724***	(0.998)
ρ vine density	-0.336***	(0.121)	-1.278***	(0.304)
ρ energy subsidy	-0.252	(0.231)	0.081	(0.536)
ρ machine technology	-0.329*	(0.197)	3.081***	(0.390)
ρ membership	0.116	(0.345)	-3.437***	(1.144)
ρ depth aquifer	-0.017***	(0.005)	-0.050***	(0.009)
ρ leaf removal	1.143***	(0.231)	3.196***	(1.029)

Source: Own estimation.

Significance level: 10%(*); 5%(**); 1%(***).

295 In the context of competitive markets there is a higher probability for farmers to remain efficient. In
 296 accordance with this, firms are expected to show less variability in their economic performance since non-
 297 competitive vineyards will be forced out of the market in the long-run (Kumbhakar et al., 2015, p. ch.5).

298 Higher values of the variance parameter are interpreted as more diverse performance of wineries within the
 299 region. For the inefficiency models a half-normal distribution was selected. Regarding the exogenous variables,

300 the resulting coefficients for the inefficiency variance (σ^2) are generally similar but with notable exceptions

301 between the subgroups. Adopting drip irrigation systems have the effect of decreasing inefficiency for both
 302 clusters but this is only significant for wineries (-2.33), which could be interpreted as efficiency gains from
 303 improvements in the irrigation systems. Furthermore, the technical assistance given by extensionists and vine

304 density increases efficiency for both subsamples.

305 Some external variables have disparate effects between the subgroups. In the case of machine technology
 306 for wineries (1.71) and viticulturists (-0.005); while some wineries could seek to minimize labor costs through

307 adopting these technologies, they could also apply machinery for regular management and have specialized
 308 labor to focus on quality optimization crafts. Membership to any kind of producer association, as technical
 309 clusters, producers organizations or cooperatives would represent an efficiency gain for viticulturists (-2.03).

310 In this wine valley, water quality for irrigation improves substantially if it is withdrawn from the second
 311 confined aquifer. The distance to higher quality groundwater it is translated in greater production costs

312 increasing inefficiency for viticulturists (0.03). Additionally, many wineries are able to irrigate vines with
 313 surface and groundwater. The effect of energy subsidies on the variance of TE is also different between the
 314 subgroups but insignificant.

315 The statistical noise estimation (σ^2) was also modeled for both groups including the same exogenous
 316 variables and distributional assumptions as the inefficiency model. Some variables have similar direction
 317 of the effects for viticulturists and wineries; as the intercept, vine density, depth of groundwater and leaf
 318 removal. Other variables would show different outcome between the subgroups. While extensionist (-4.72)
 319 and membership (-3.44) would decrease uncertainty for wineries, machine technology diminishes uncertainty
 320 for viticulturists (-0.33).

321 Estimations of the mean TE scores were performed at the district level and are displayed in table 4 jointly
 322 with the districts estimates of the production function.³ Districts are organized following the surface water
 323 scheduling from north to south in the research area, groundwater dependency increases from Perdriel to
 324 Anchoris. Our econometric estimation points at a lower production potential for those districts with greater
 325 dependency of groundwater. However, some vineyards are able to achieve greater performance as depicted in
 326 the TE estimates. In general viticulturists outperforms wineries in every district. Within the viticulturists
 327 subsample, farmers in *Anchoris* and *El Carrizal* lead optimization; while the plots in *El Carrizal* and *Agrelo*
 328 have relatively better efficiency accomplishments for wineries. Interpretation would not be complete without
 329 acknowledging that the analysis is output-oriented and some plots may seek lower yield per ha to concentrate
 330 the tanins and sugar content per grape bundle.

Table 4: Mean efficiency scores and production shifter per district

	\bar{TE}_{vit}	X_{vit}	\bar{TE}_{win}	X_{win}
Perdriel	0.877	-0.162	0.821	-0.002
Agrelo	0.890	0.000	0.836	0.000
Ugarteche	0.877	-0.053	0.811	-0.014
El Carrizal	0.964	-0.082	0.931	-0.547
Anchoris	0.920	-0.984	0.804	-0.055

Source: Own estimation.

331 These results contradict expectations that grapevine plots located in the southern area of the research
 332 (districts of Ugarteche, El Carrizal and Anchoris) would score lower TE estimates, considering the higher
 333 production costs derived from pumping water. Instead, the results show that producers located in these
 334 districts have gained certain wisdom with respect to production inputs and groundwater management that
 335 excels their performance. In the case of wineries of these districts, they seem to manage their resources more
 336 wisely as opposed to the farmers in *Perdriel*, the first recipient of surface water in the distributional scheme.

³Agrelo district is the reference categorical variable which took the value zero in the econometric estimation.

337 *Marginal effects of the external variables*

338 The calculation of the marginal effects provides a clearer perspective of the direction of the external
 339 variables on the variance of the inefficiency, which is determined by the sign of δ_i . This statistic measures the
 340 sensitiveness of the inefficiency variance with respect to changes in the external variables (Z_i). Results are
 341 shown in table 5.

Table 5: Marginal effects of external variables

	ME_{vit}	ME_{win}
Drip irrigation	-0.002	-0.274
Extensionist	-0.236	-0.380
Vine density	-0.078	-0.141
Energy subsidy	-0.015	0.026
Machine technology	0.000	0.202
Membership	-0.113	0.026
Depth aquifer	0.002	-0.001
Leaf removal	-0.053	-0.256

Source: Own estimation.

342 Irrespective to their market orientation some management decisions have similar effects in the plot
 343 production but the size of the effect is different for viticulturists and wineries. These include professional
 344 advice by extensionists, adoption of drip irrigation systems, vine density and the leaf removal craft. Technical
 345 advise by extensionist is the variable with higher marginal effect for both subgroups. Vineyards that employ
 346 extensionists for agronomic or enological advice would decrease their inefficiency.

347 Wine-grape plots with drip irrigation systems can achieve greater efficiency performance but the size of
 348 the effect is larger for wineries than viticulturists at the sample mean. In addition, higher vine density and
 349 leaf removal craft to ensure sunlight to their grapes would perform relatively better. The size of the effects of
 350 the membership and the energy subsidy imply that the parcels managed by winegrowers who are members of
 351 associations and / or recipients of the subsidy will outnumber the wineries. Those plots that make use of
 352 machinery to replace hand-crafts or quality reasons may save in labor hours at the expense of efficiency for
 353 wineries.

354 **Conclusions**

355 Agricultural systems in western Argentina are characterized by heterogeneous agro-ecological conditions,
 356 e.g., strong variations in micro-climates, different soil conditions, and variable water supply. In response to
 357 these conditions, farmers in Mendoza have developed agricultural systems with a focus on high-value crops
 358 such as grapevines for wine production. Despite the economic and enological potential of the wine industry,

359 the region is threatened by water management problems, e.g., uneven access to irrigation water, and pollution
360 issues. Which, in combination with business uncertainties that emanate from a volatile macroeconomic
361 environment, climate change and a relatively high share of quasi-fixed costs pose major challenges for the
362 long-term viability of grapevine production in the region. In light of such pressures on profitability, technical
363 inefficiency, and its relation to water use, becomes a pressing question for both farmers and policy makers
364 alike.

365 This study assesses the technical efficiency of grapevine producers based on a representative sample
366 from Mendoza, and looks into the determinants of inefficiency for these producers. Based on differences
367 in technology and market orientation, the sample was split into two subgroups: *viticulturists* and *wineries*.
368 The former focus solely on the production of grapevine, and sell their produce to wineries, while the latter
369 pursue an integrated business model that includes the wine elaboration. The average technical efficiency of
370 *viticulturists* (0.91) is higher than the average technical efficiency of *wineries* (0.84). However, substantial
371 variation between districts is present. Looking at the output weighted technical efficiency, we find a small
372 increase in the weighted average for both the *viticulturists* and the *wineries*, 0.94 and 0.89 respectively, which
373 indicates that those farms with above-average output are slightly more technically efficient than those farms
374 with relatively small output.

375 In general, wine-grape production is strongly focused on quality as it will facilitate the subsequent
376 processing steps in winemaking. Hence, it seems plausible that vineyards that produce their own wine will
377 allocate more resources into quality improvements. This is visible in our findings: The partial production
378 elasticity for capital show larger values for the *wineries* than for the *viticulturists*.

379 Among the determinants of technical inefficiency, we found that areas that solely rely on groundwater for
380 irrigation have relatively good performance compared to those that use surface water for irrigation. For both
381 subsamples, higher efficiency scores are associated with a higher share of precision systems for irrigation,
382 agronomic extension services, membership and vine density. In contrast to the *wineries*, the energy subsidy
383 for irrigation is associated with higher technical efficiency for the *viticulturists* only. This finding reflects that
384 the focus on productiveness is more marked for this group so that cheap irrigation water allows for higher
385 output levels, while for *wineries* this subsidy is less important for their managerial decisions. Our results
386 suggest that an increased adoption of modern irrigation systems, possibly supported by technical advice from
387 professional extension services, would substantially contribute to narrow the inefficiency gap.

388 We conclude that the grapevine industry shows relatively high levels of technical efficiency. The analysis of
389 the variables that are associated with differences in inefficiency, however, points to some shortcomings related
390 to the use of irrigation technology and extension services – in both areas, there is a potential for more effective
391 government interventions. The performance of farmers is good with respect to the regional documented
392 literature but still needs improvement to put farmers in a position to cope with macro-economic instability
393 and climate contingencies in the near future. Policy interventions that take account of these results could
394 contribute to improving the performance of small and medium producers. However, these effects are likely to

395 be visible only over a longer period of time. Hence, to overcome this limitation of the present cross-sectional
396 study, future research based on panel data would allow for understanding the dynamic linkages between
397 on-farm water use, technical inefficiency, and the institutional framework for water policy in Mendoza.

398 **Appendix**

399 *Valuation of capital services*

400 Vineyards are usually productive for several decades. Thus, the flow of services from a given vineyard is
401 based on the area planted and on the capital embedded in the vines. We calculate this flow of services via the
402 perpetual inventory approach, which is frequently employed in agricultural economics (Coelli & Sanders, 2013).
403 As market prices do not always reflect the economic value of capital employed on the farm, this methodology
404 assesses the annual services provided by the stock which is priced according to their own characteristics (Ball
405 et al., 2004). Taking into account the capital stock at the end of each period, K_t , as the sum of all previous
406 investments weighted by the relative efficiency that decreases over time given by the hyperbolic function of
407 d_τ :

$$K_t = \sum_{\tau=0}^{\infty} d_\tau I_{t-\tau} \quad (5)$$

$$d_\tau = \frac{L - \tau}{L - \beta_\tau} \quad (6)$$

408 where L is the life expectancy of the capital good, β_τ represents the curvature of the decay parameter,
409 and d_τ is the decay in efficiency at the age τ . The values of capital life expectancy and rate of efficiency
410 decay τ were determined based on field research observations and expert consultations, in years: arable land
411 with irrigation (120), storage facilities and reservoirs (55), tractor (65), machinery (50), groundwater wells
412 (55), drip irrigation equipment (20) In concordance with the literature β_τ equals 0.5, with the exception of
413 machinery where 0.75 was used. Capital stock is composed of machinery, infrastructure and land connected
414 to grapevine production. The value of the stocks was formed considering the capital endowment at the time
415 of the survey, accounting for market prices and their respective age.

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